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Regulatory training programme UK Regulation, Individual Accountability, Culture, Conduct Risk and Outsourcing

Post Office Limited

December 2015



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Topics covered

Regulatory overview Individual accountability and Potential extension of Senior Managers and Certification Regime (SM&CR)

Culture

3

The regulator's view on conduct risk

4

Outsourcing

5

Other regulatory initiatives

6



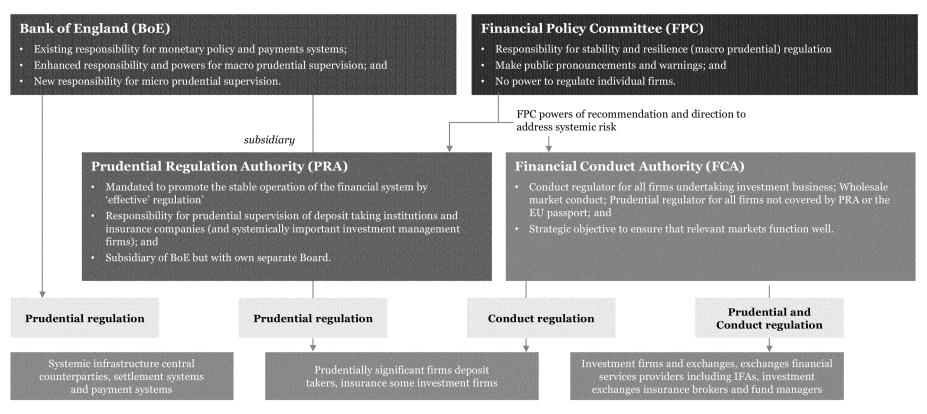
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Regulatory overview - Agenda

- 1 Regulatory architecture and approach UK and globally
- 2 Current agenda of the regulators
- Changing face of regulation

The UK's financial regulatory architecture

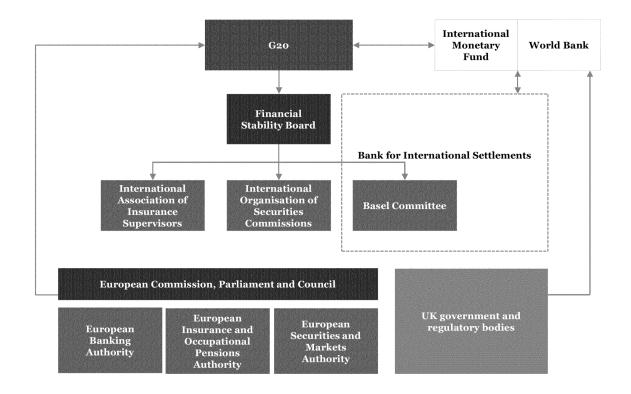


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Supranational regulatory architecture



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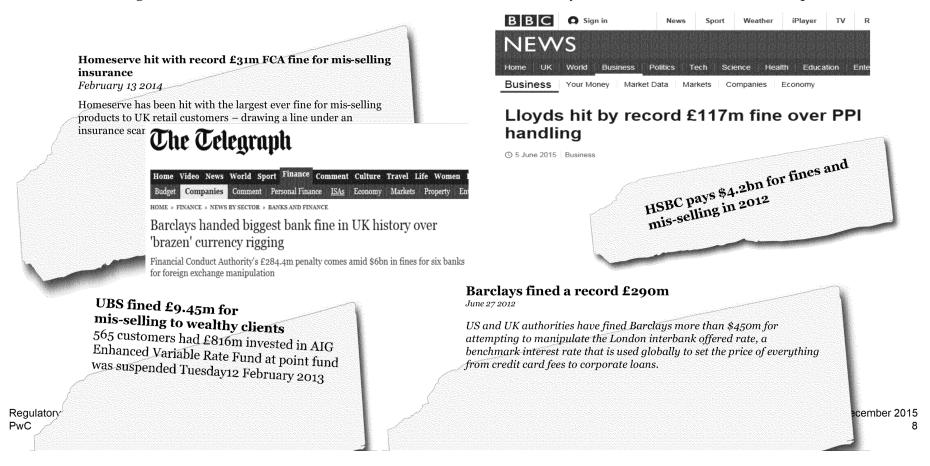
Change to FCA supervisory approach

- FCA now supervises over 70,000 firms Up from 26,000 it regulated at launch
- It believes it now needs to take a different approach to regulating such a large and diverse range of firms (particularly it notes with resourcing levels remaining largely fixed)
- So supervision will now place more focus on:
 - Prioritising issues identified in a strategic way
 - Change intelligence and data analysis processes to form a more consistent and collective view of key markets and sectors
 - Sectoral and market-wide analysis



What has been happening in the industry?

The media have heightened their focus on Conduct and Culture within the FS Industry that has contributed to recent corporate "scandals"



FCA business plan 2015/16

9

Mid/long-term risks identified fairly static against 2014 – focused on unfair contract terms, technological developments, poor culture and controls, financial crime, pensions and back books



Plan on conducting a cross-FS review of culture, in particular the promotion, appraisal and remuneration decision-making process for a firm's middle management

Incorporated FCA's

risk outlook for first
time (since this
impacts the year's
focus areas)

Increased supervisory focus on thematic reviews (though will do less of these) and market studies. Likely to carry out further case studies and deep dives on specific topics with fewer firms

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FCA risk outlook

Pension products and distribution methods

Poor culture and practice in consumer credit firms

Poor culture and controls threaten market integrity

Financial crime

Pace of technology developments

Use of large back books to subsidise new customers

Unfair contract terms

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Cross-sectoral reviews

Thematic review of culture

- Are culture change programmes driving the 'right behaviours'
- Reviewing employee complaints and how these are dealt with
- Analysing remuneration, appraisal and promotion decisions for middle management



Ongoing work on visibility of IT resilience and risks at board level

- FCA is working with PRA and Bank of England
- Also reviewing how firms are managing ongoing cyber risks



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Potentially relevant reviews

Mortgage lending market study

- Assess how firms have implemented Mortgage Market Review (MMR) rules
- Identifying barriers to competition (i.e. why might consumers not get access to credit and how can consumers switch providers)

1

Review staff remuneration and incentives

- Focused on consumer credit firms
- Looking at whether remuneration and bonuses are linked to collecting debts or include Treating Customers Fairly (TCF) issues

2

Complete thematic review of unauthorised transactions

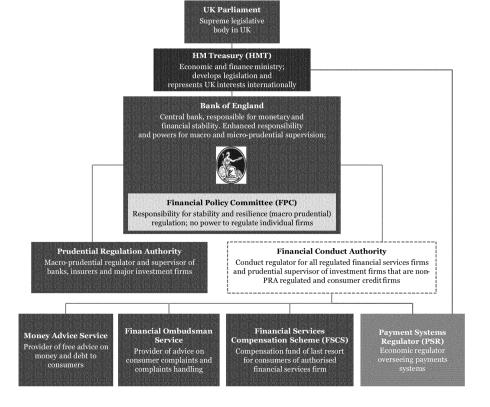
- Looking to ensure that firms are not placing unreasonable obstacles or responsibilities on their customers
- Linked to FCA work on how firms treat and adapt processes for vulnerable consumers

3

Thematic review of packaged bank accounts

- Assessing how banks have implemented new FCA rules on packaged bank accounts
- Likely to be the next big compensation issue for firms to manage

Changing face of regulation: The UK Payment services supervisory architecture



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The Payment Systems Regulator (PSR)

What is it?

The PSR is a subsidiary of the FCA but has its own statutory objectives. Its staff of 50 is headed by Hannah Nixon. It has an annual budget of £15.9 million that is funded through annual fees from those the PSR regulates

What will it regulate?

The PSR will regulate six key interbank payment systems – Bacs, Cheque and Credit, CHAPS, Faster Payments Service, LINK and Northern Ireland Cheque Clearing and two card payment systems – MasterCard and Visa Europe but **NOT** American Express or Diners Club

What will it do?

The PSR has three statutory objectives:
To promote
1) competition and
2) innovation in payment systems and to ensure that
3) payment systems are operated and developed in a way that considers the interests of all service-users

How will it operate?

Economic, not conduct, regulator; concurrent competition powers but FCA and PRA have veto power

How does it work with FCA?

FCA is a conduct regulator. Firms that provide payment services must be authorised or registered by the FCA and comply with its conduct and reporting requirements.

How will the PSR achieve those objectives?

The PSR has set out its programme of work in its Annual Plan and Policy Statements. The main features of the PSR's work broadly fall into four work streams:

Payment strategy forum



- Developed to drive innovation in the **Payments Industry**
- · It will help to develop and agree strategic priorities for the longterm development of payment systems
- Some topics the forum will be considering include the Current Account Switching Service (CASS) and Account Number **Portability**

Market reviews



Developed to ensure that there is fair competition

- · PSR has concurrent powers with the Competition and Markets Authority (CMA) to launch investigations where it suspects competition may be adversely affected
- Two Market Reviews that the PSR intends to perform by April 2016 are: the supply of Indirect Access to payment systems and ownership and competitiveness of infrastructure provision
- Other reviews are likely to be prompted by complaints the **PSR** receives

Compliance reports and Disclosure



Developed to ensure that service users' interests are being considered

- ii. Compliance Reports
 - To demonstrate that interbank operators are taking the interests of service users into account with decision makers
- ii. Disclosure
 - Pan-GB Operators will have to publicly-disclose Access Requirements and reporting, enabling the PSR to check compliance

Internal work stream



Developed to improve the overall Payments System

- Develop a Sponsor Bank Code of Conduct
- Evaluate the proposed EU Interchange Fee Regulation.
- Reduce barriers through the 'Innovation horizon scanning' programme
- Review of interchange ATM fees
- Customer access to redress for payment systems failure
- An industry led Hub to help **Indirect Payment Service** Providers (PSPs) obtain information on accessing payment systems

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Changing face of regulation: Who are the competition regulators?

Firms operating in the UK

- As of 1 April 2015, the FCA and Payment Systems Regulator became 'concurrent' sector regulators alongside the Competition and Markets Authority (CMA)
- The FCA and CMA will share powers for the financial services' market, but cannot investigate the same subject matter at the same time

Firms also operating in the EU

• Subject to the EU Commission if the activity or issue is deemed to have a 'cross-border' impact in the EU

What is competition law?

Competition law aims to promote healthy competition in markets by:



¹ anti-competitive agreements are often referred to as the Chapter I prohibition in the UK or the Article 101 prohibition in the EU ² abuse of a dominant position is often referred to as the Chapter II prohibition in the UK or the Article 102 prohibition in the EU

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Competition law remedies available to the FCA

Firm specific remedies

- Financial penalties up to 10% of global turnover in the relevant market
- Varying or cancelling permissions
- Injunctions

Market level remedies

- Changing or withdrawing rules and recommending the same to the PRA
- Issuing general guidance on how the Financial Services and Markets Act 2000 (FSMA) works, rules or FCA functions
- Recommending the further development of industry self regulation

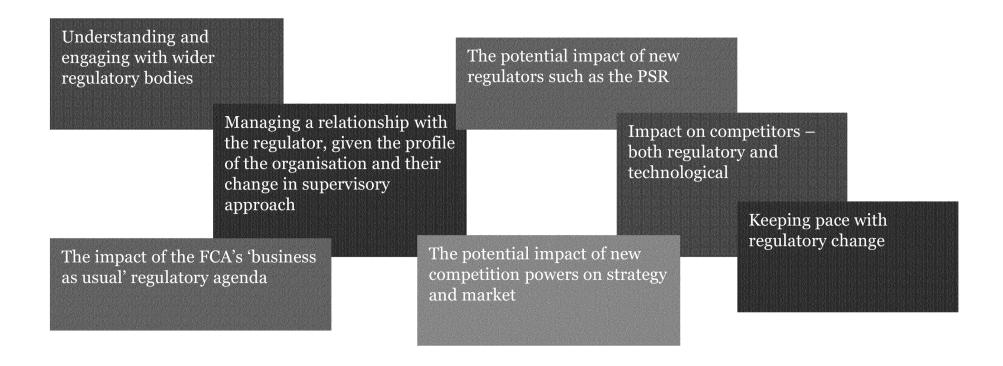
Market investigation reference to the CMA

 Referring a market to the CMA for in depth investigation if the FCA considers use of its powers would not be appropriate (e.g. covering non regulated firms)

Undertakings in lieu of a reference

 Taking no further action in the market for 12 months subject to firms agreeing to change anti-competitive practices

Practical challenges for Post Office Limited



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Individual Accountability and Potential Extension of SM&CR–Agenda

- 1 Background and timeline
- 2 Scope extension
- 3 Possible impact on you
- 4 Individual conduct rules
- **5** Wider Impact

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SM&CR: Background and timeline

December 2013 – Financial Services (Banking Reform) Act 2013 received Royal Assent, providing regulators with the power to implement Governments wishes $\begin{tabular}{ll} {\bf February~2015-CP15/5~published~setting~out~regulators} \\ {\bf approach~to~NEDs~and~the~application~of~the~presumption} \\ {\bf of~responsibility~to~SMs} \\ \end{tabular}$

March 2015 – Government announce commencement date for new regime and regulatory roadmap published.

March 2015 – Consultation on foreign banks published setting out application of new regime to all UK branches of EEA and non-EEAs

May 2015 – CP18/15 published by PRA on corporate governance. This paper is designed to compliment the previous publications on individual accountability under SMR and SMIR.

February 2016 – Grandfathering arrangements to be communicated to regulators

March 2016 – Senior Manager Regime rules come into force March 2017 – Compliance with certification regime complete and conduct rule training rolled out to all relevant staff

PCBS recommendations

Legislation enacted

FCA and PRA issue joint Consultation Papers Additional consultation published following industry feedback

Summer 2015

2016 and beyond

June 2013 –Frustrated they were unable to hold individuals accountable for failures during the banking crisis, the Government made a series of recommendations in the PCBS paper 'Changing banking for good'.

July 2014 – Regulators publish CP 14/13 to consult on the Senior Manager Regime, Certification Regime and Conduct rules November 2014 – Regulators publish CP

14/31, the technical paper setting out transitional arrangements for implementing the new regime

November 2014 – Regulators publish regime for insurers. A similar approach to governance without some of the contentious issues present in the banking sector

June 2015 – PRA PS2/15 and FCA PS 15/16 publish final rules setting out changes to the Remuneration Codes
July 2015 – PRA PS16/15 and FCA CP15/22 publish final rules for the Senior Managers and Certification Regimes.
CP 15/22 also contains consultation on extending the Certification Regime to wholesale market activities.

August 2015 – PRA PS20/15 and FCA FS15/3 included final and near-final rules on the application of the new regimes to UK branches of EEA and non-EEA firms.

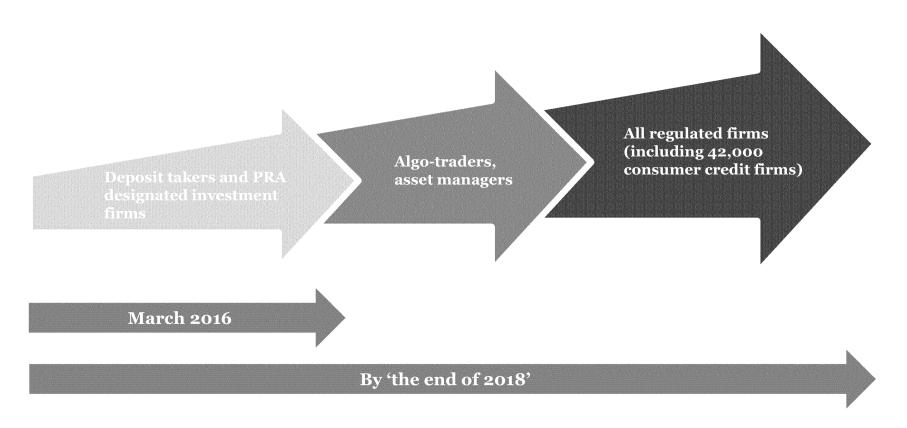
October 2015 – Bank of England and FS Bill & HMT consultation propose extension of regime to 'all FS firms' and remove reverse burden of proof from SMFs

Journey to the new regime

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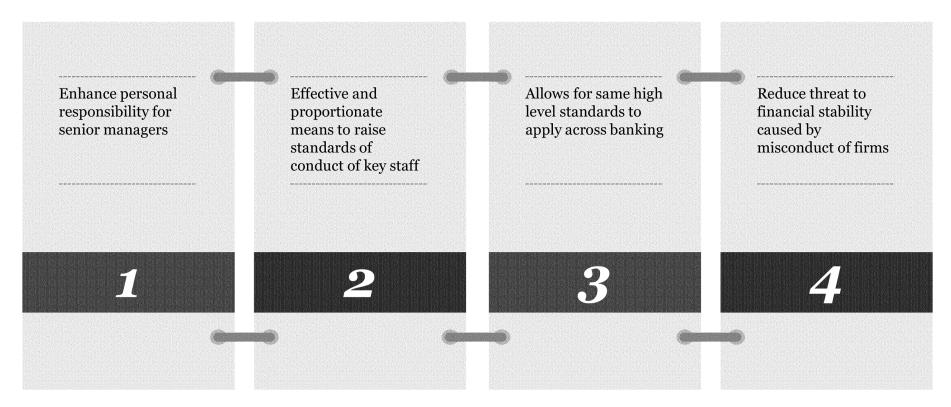
Scope extension



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Why is it being introduced?



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How might this impact you?

Proportionality

an approval regime focused on senior management, with requirements on firms to submit robust documentation on the scope of these individuals' responsibilities

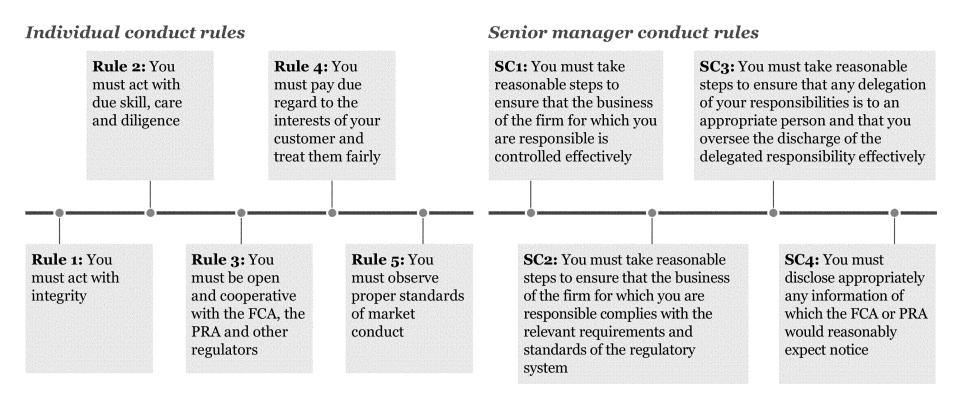
a statutory requirement for senior managers to take reasonable steps to prevent regulatory breaches in their areas of responsibility

a requirement on firms to certify as fit and proper any individual who performs a function that could cause significant harm to the firm or its customers, both on recruitment and annually thereafter

a power for the regulators to apply enforceable Rules of Conduct to any individual who can impact their respective statutory objectives

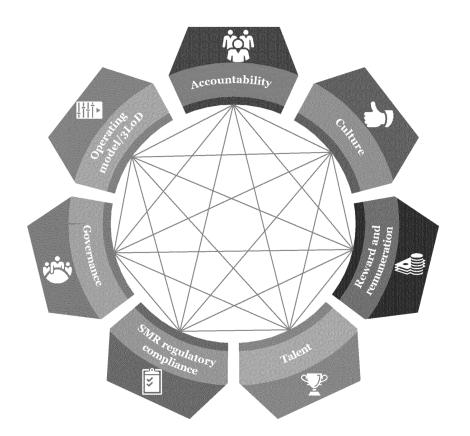
HM Treasury Senior Managers and Certification Regime: extension to all FSMA authorised persons October 2015

Individual conduct rules



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The wider impact



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Industry views



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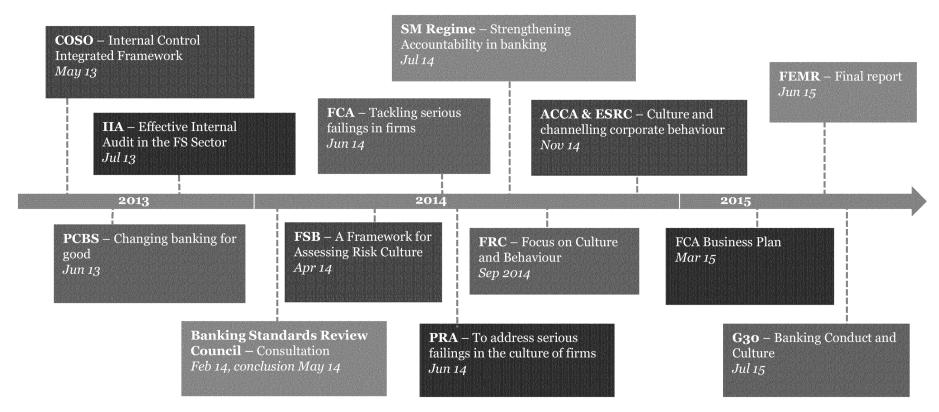


Culture – Agenda

- 1 Timeline of regulation
- 2 Key challenges
- 3 Assessing culture

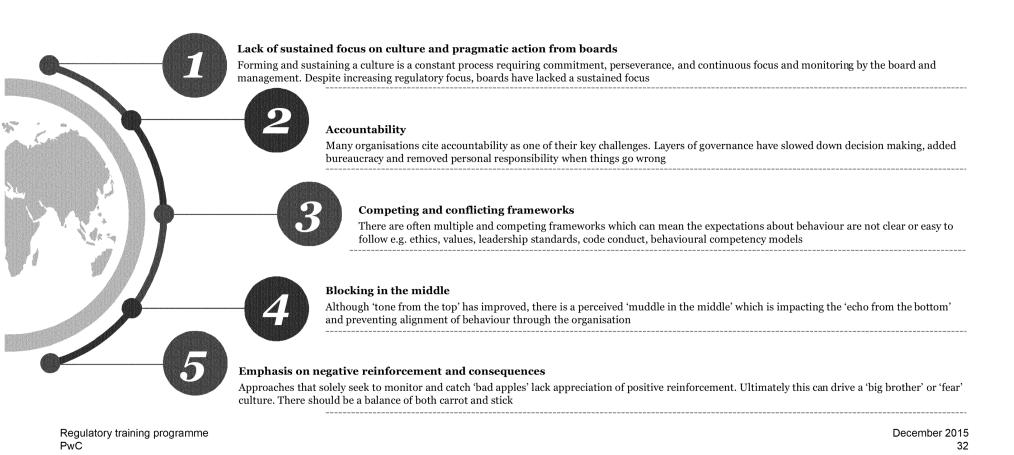
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Culture regulation A timeline



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Some key challenges



You can take tangible action

Define your cultural aspirations in line with your strategy

7

Assess your current culture

2

Identify your behavioural priorities

3

Intervene to evolve and align your culture

4

Monitor your progress

Assessing culture

Values and behaviours – Your criteria

Your values and behaviours should articulate your cultural aspiration and should form the basis of your assessment criteria

Reinforces – How you drive aligned behaviours

Assessment should also consider the extent to which the values and desired behaviours are being reinforced. The six levers below are how we conceptualise broad categories of behavioural reinforcer

Value 1 Value 4 Leadership Performance action mgmt. and e.g. Customer e.g. Respect focused Value 2 Value 5 Communication Organisational structure e.g. Innovate Sustainability Value 3 People practices External e.g. Excellence

Techniques – How we assess effectiveness of reinforcers and alignment of actual behaviours

The following techniques and data points are utilised to provide evidence needed to draw conclusions about culture



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The regulator's view on conduct risk – Agenda

- 1 What is Conduct Risk?
- 2 Conduct management framework
- 3 Industry response to conduct agenda
- 4. 5 conduct questions
- **5** Client challenges

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What is conduct risk?

Continuing, sharper focus on the treatment of customers

"The risk of a firm treating its retail customers unfairly and delivering inappropriate outcomes"

-FSA guidance consultation for NEDs, Dec 2011

- Top of the FCA agenda following its inception in April 2013
- Core reference to fair treatment of customers Next stage following 'TCF' theme
- Specific focus on risks to customers (rather than the business)
- · Fast becoming a global issue and not simply confined to firms regulated in the UK



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Key areas of concern identified

Number of key areas of concern identified by FSA/FCA

Generic practices Market-specific risks **Product governance** 2 \mathcal{I} · Mis-selling • Payment Protection Insurance Including -· Product design · Complexities, bundling • Low value products e.g. Card / ID - suitability, complexity, terms protection · Inertia and pressure selling · Product development, testing and · Complex products with options/add- Charging practices approval ons; use of medical terminology · Reliance on unfair terms · Product governance • Unfair contract terms and claims · Complaints handling declinature · Ongoing review Reward structures · Self-certification • Third Party/outsourcing controls · Interest-only • Provider/distributor responsibilities · Lending into retirement

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Conduct – FCA expectations

Pro-active engagement with conduct and market integrity

'Customer at the heart of the business'

- · Board/senior management lead
- Robust approach and management framework With measurement
 - Risk identification and appetite All customer touch points
 - Active monitoring and remediation/improvement
 - Horizon scanning for emerging risks
 - Effective oversight and governance
 - Delivering good behaviours and customer outcomes
- Detailed framework Business-specific
 - Appropriate to business and conduct profile
 + market integrity risks

Conduct management framework

Conduct strategy and business model

Conduct risk identification and measurement

Conduct risk appetite(s) and tolerances

Control measures – Policies, processes, etc

Conduct monitoring – Metrics, triggers and trends

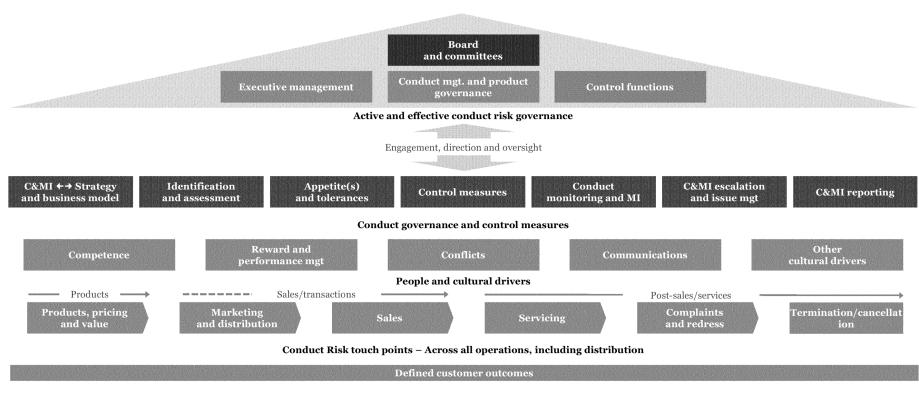
Escalation and issue management

Conduct reporting and governance mechanisms

Regular review of Conduct arrangements

Conduct management framework

Example overview: 'What does good look like?'



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Initial industry response to conduct agenda

Since the FCA published their 'Journey to the FCA' paper (October 2012) and the regulator was launched (April 2013), firms, stimulated by early Risk Mitigation Programme (RMP) requirements, made progress in establishing their conduct risk governance arrangements and frameworks. Whilst firms have varying methods and timeframes to embed conduct risk, they have generally used the following steps:



- Conduct risk understanding and awareness Initially by senior executives and than cascaded down to mid-management and front line staff (e.g. town halls).
- 2. Tone at the Top Management reaffirmed 'Corporate Values' or created new 'Values'.
- 3. Identification of key risks Firms started to identify key conduct risks. These were included in a new Conduct Risk Assessment or linked to existing frameworks; e.g. operational risk frameworks, compliance risk assessments, management of conflicts, financial crime tools. The FCA's response was to remind firms that this was not a compliance exercise and that it needed to be owned by the business.
- 4. Governance (high-level) Firms established high-level conduct risk roles (e.g. Head of Conduct Risk) and governance forums (e.g. Conduct Risk Committees) to oversee conduct risks. These governance arrangements often helped firms establish the steps they needed to undertake to focus on conduct; e.g. some firms drafted conduct risk policies and set up new product approval committees.
- 5. Conduct Risk Frameworks and Monitoring Firms started designing frameworks to capture and measure the conduct risk applicable to the business. Similarly to compliance risks, conduct risk frameworks typically recorded the impact/likelihood of a conduct risk o ccurring and the control and design effectiveness of controls in place to mitigate conduct risks.
- **6. Culture** Firms are considering whether the impact of their culture is driving conduct and customer outcomes. Some firms have performed a review of their culture and identified 'positive rein forcers' and cultural traits to focus on.
- Firms have had mixed experiences in improving their identification, monitoring and managing conduct risks.
- · Many firms have self-identified weaknesses to their conduct framework and are taking additional steps.
- FCA recognises further work is required and have provided additional guidance on their expectations 5 new conduct question asked of firms.

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5 conduct questions



How do you identify the conduct risks inherent within your business?

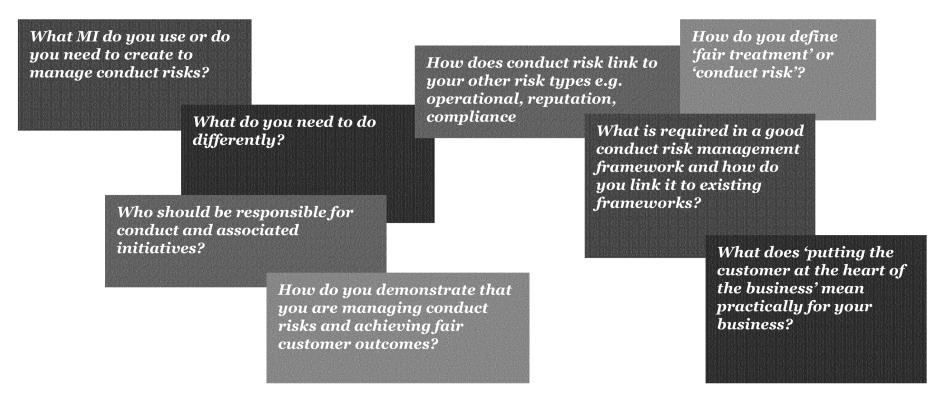
Who is responsible for managing the conduct of your business?

What support mechanisms do you have to enable people to improve the conduct of their business or function?

How do the board and executive committees gain oversight of the conduct of the organisation?

Do you have any perverse incentives or other activities that may undermine any strategies put in place to answer the first four questions?

Key client challenges



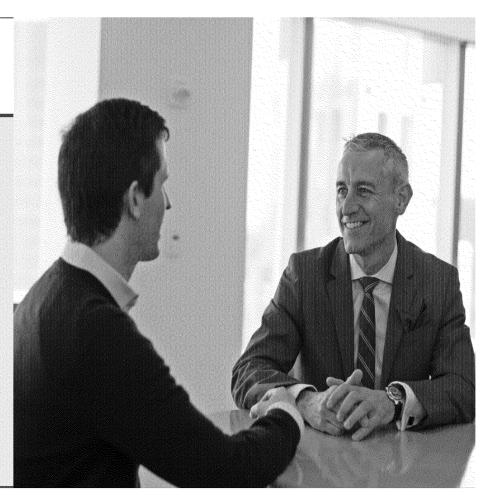
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Value to your business

The benefits of getting it right:

- *Understanding your business* Greater understanding of impact and risks associated with strategy and business model
- *Decision making* Creating alignment between business decisions and regulatory concerns
- **Senior Management engagement** Increase senior management and business awareness via interview discussions, their review of risk assessment and management information
- Reputation and brand management Brand reputation in the UK maintained by overt recognition of regulator philosophy



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Out sourcing-Agenda

- 1 What is outsourcing?
- 2 SYSC 8 requirements
- 3 What the regulator wants to see
- 4. Key challenges

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Outsourcing

The FCA defines outsourcing as:

"An arrangement of any form between a firm and a service provider where the service provider performs a process, a service or an activity, which would otherwise be undertaken by the firm itself."

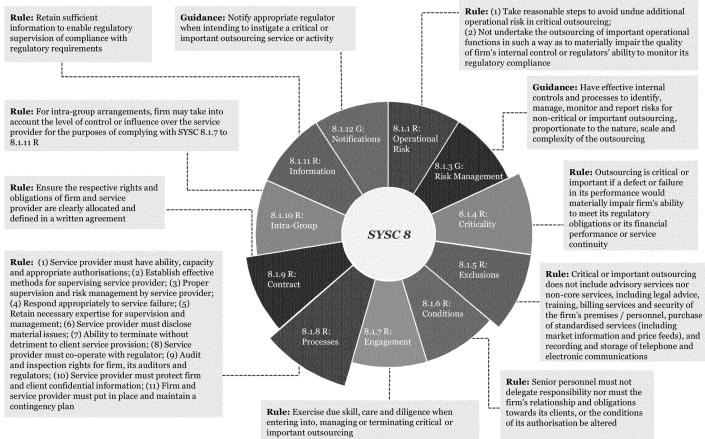
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SYSC 8: the requirements



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Outsourcing: What the regulator wants to see

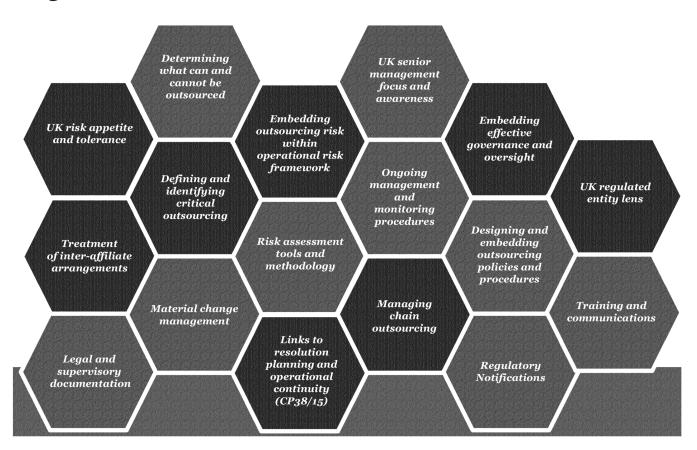
In order to be SYSC 8 compliant, firms need to demonstrate embedded operational policies and procedures to tackle all the items listed.

Specifically, firms need to evidence effective management control and oversight of all critical or important outsourcing arrangements, including those through group affiliates (both core legal entities and shared service centres).

Key requirements and expected activities

- · Defined board-approved outsourcing risk appetite
- A senior governance body responsible for overseeing and managing outsourcing risk to regulated entities, including
 approving all new or materially changed critical or important outsourcing
- · Entity specific outsourcing MI and concentration risk metrics
- Clear definition of 'outsourcing' and 'critical or important' outsourcing that captures both traditional third party vendors and inter-affiliate arrangements through both off-shore service centres and primary operating entities
- Inventory of outsourcing and critical or important outsourcing arrangements supporting UK regulated entities that is maintained for completeness and accuracy
- Robust procedures for risk assessing, identifying and managing new or materially changed critical or important outsourcing arrangements, including material sub-outsourcing and effective 'perimeter management' and exit planning
- · All critical or important outsourcing arrangements appropriately papered
- Defined standards for performing and evidencing effective ongoing supervision of critical or important arrangements by appropriately skilled personnel (retained capability)
- · Effective processes for managing the sub-contracting of critical or important outsourcing arrangements
- Mechanisms for notifying the regulator for all new or materially changed critical or important outsourcing
- · Outsourcing training and awareness for key personnel, including governance body and board members
- Clear linkage with other associated regulatory areas, including operational risk management and RRP

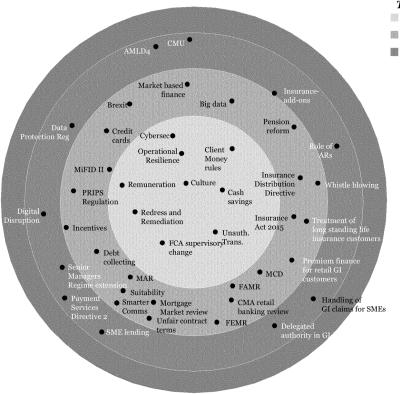
Key challenges



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Indicative range of regulatory initiatives



Timing and relevance

- Crystallised and ongoing issues Compliance currently required
- Potential issues firms need to comply with in 2016
- Potential 'horizon scanning' issues for firms to comply with in 2017 or later

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